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GOVERNMENT OF PUNJAB
DEPARTMENT OF HOME AFFAIRS
(Home – IV Branch)

NOTIFICATION

The 19th February, 2025

No. HOME-HM-40HC/219/2024-3H4/I/1037975/2025.—In exercise of the powers conferred by Section 398 of Bharatiya Nagarik Suraksha Sanhita, 2023 (Act 46 of 2023), the Governor of Punjab is pleased to frame the following Scheme: -

1. SHORT TITLE AND COMMENCEMENT:

- (a) The Scheme shall be called “The Punjab Witness Protection Scheme, 2025”
- (b) It shall come into force from the date of publication of this Notification in the official Gazette.

Part I

2. DEFINITIONS:

- (a) “Concealment of Identity of Witness” means and includes any condition prohibiting publication or revealing, in any manner, directly or indirectly, of the name, address and other particulars which may lead to the identification of the witness during investigation, trial and post- trial stage ;
- (b) “Competent Authority” means a Standing Committee in each District to be chaired by Deputy Commissioner of the District, with Commissioner of Police/ Senior Superintendent of Police and one nominee of District and Sessions Judge of the District as its Members and District Attorney of the District as its Member Secretary;

- (c) "Family Member" includes parents/ guardian, spouse, live-in partner, siblings, children, grandchildren of the witness;
- (d) "Form" means "Witness Protection Application Form" appended to this Scheme;
- (e) "Government" means the Government of Punjab in the Department of Home Affairs;
- (f) "In Camera Proceedings" means proceedings wherein the Competent Authority/ Court allows only those persons who are necessarily to be present while hearing and deciding witness protection application or deposing in the court;
- (g) "Live Link" means and include a live video link or other such arrangement whereby a witness, while not being physically present in the courtroom for deposing in the matter or interacting with the Competent Authority;
- (h) "Witness Protection Measures" means measures spelt out in Clause 7 of Part-II, Part – III, Part-IV and Part - V of the Scheme;
- (i) "Sanhita" means the new Bharatiya Nagarik Suraksha Sanhita, 2023 (BNSS) (46 of 2023)
- (j) "Serious Offences" means those offences which are punishable with death or life imprisonment or an imprisonment of a duration not less than seven years;
- (k) "Threat Analysis Report" means a detailed report prepared and submitted by the Head of the Police in the District Investigating the case with regard to the seriousness and credibility of the threat perception to the witness or his family members. It shall contain specific details about the nature of threats by the witness or his family to their life, reputation or property apart from analyzing the extent, or persons making the threat, have the intent, motive and resources to implement the threats.

It shall also categorize the threat perception apart from suggesting the specific witness protection measures which deserves to be taken in the matter;

- (l) "Witness" means any person, who possesses information or document about any offence;

- (m) “Witness Protection Application” means an application moved in the prescribed form before the Competent Authority for seeking a Witness Protection Order. It can be moved by the witness, his family member or his duly engaged counsel or IO/SHO concerned and the same shall preferably be got forwarded through the Prosecutor concerned;
- (n) “Witness Protection Fund” means the fund created for bearing the expenses incurred during the implementation of Witness Protection Order passed by the Competent Authority under this Scheme;
- (o) “Witness Protection Order” means an order passed by the Competent Authority detailing the witness protection measures to be taken
- (p) “Witness Protection Cell” means a dedicated Cell of Punjab Police at Commissionerate/District Level assigned the duty to implement the witness protection order. It shall be responsible for the security as per threat perception. The Cell shall be headed by the District Head of Police i.e. Commissioner of Police/Senior Superintendent of Police.

PART II

3. CATEGORIES OF WITNESS AS PER THREAT PERCEPTION:

Category ‘A’ : Where the threat extends to life of witness or his family members, during investigation/trial or even thereafter.

Category ‘B’ : Where the threat extends to safety, reputation or property of the witness or his family members, during the investigation/trial or thereafter.

Category ‘C’ : Where the threat is moderate and extends to harassment or intimidation of the witness or his family member's, reputation or property, during the investigation/trial or thereafter.

4. WITNESS PROTECTION FUND :

- (a) There shall be a Fund, namely, the Witness Protection Fund from which the expenses incurred during the implementation of Witness Protection Order passed by the Competent Authority and other related expenditure, shall be met.
- (b) The Witness Protection Fund shall comprise the following:-

- i. Budgetary allocation made in the Annual Budget by the Government;
 - ii. Receipt of amount of costs imposed/ordered to be deposited by the Court/Tribunals in the Witness Protection Fund;
 - iii. Donations/contributions Philanthropist from Charitable Institutions/ Organizations and individuals permitted by the Competent Authority;
 - iv. Funds contributed under Corporate Social Responsibility.
- (c) The Witness Protection Fund shall be managed by the Director General of Police at the State Level.
- (d) At the District Level, the Witness Protection Fund shall be managed by the Commissioner of Police/ Senior Superintendent of Police within their respective jurisdictions. All expenditures shall be incurred with the approval of the Competent Authority.
- (e) The Witness Protection Fund shall be audited by the Comptroller & Auditor General.

5. **FILING OF APPLICATION BEFORE COMPETENT AUTHORITY:**

The application for seeking protection order under this Scheme can be filed in the prescribed form before the Competent Authority, through its Member Secretary along with supporting documents, if any.

6. **PROCEDURE FOR PROCESSING THE APPLICATION:**

- (a) As and when an application is received by the Competent Authority, in the prescribed form, it shall forthwith pass an order for calling the Threat Analysis Report from the Head of the Police i.e. Commissioner of Police/ Senior Superintendent of Police of the concerned Commissionerate/District.
- (b) Depending upon the urgency in the matter owing to imminent threat, the Competent Authority can pass orders for interim protection of the witness or his family members during the pendency of the application.

Provided that nothing shall preclude police from providing immediate protection in case of grave and imminent threat to the life of the applicant and his family members.

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- (c) The Threat Analysis Report shall be prepared expeditiously while maintaining full confidentiality and it shall reach the Competent Authority within five working days of receipt of the order.
 - (d) The Threat Analysis Report shall categorize the threat perception and also include suggestive protection measures for providing adequate protection to the witness or his family.
 - (e) While processing the application for witness protection, the Competent Authority shall also interact in person and if not possible through electronic means with the witness and/or his family members/employers or any other person deemed fit so as to ascertain the witness protection needs of the witness.
 - (f) All the hearings on Witness Protection Application shall be held in-camera by the Competent Authority while maintaining full confidentiality.
 - (g) An application shall be disposed of within five working days of receipt of threat analysis report from the police authorities.
 - (h) The Witness Protection Order passed by the Competent Authority shall be implemented by the Witness Protection Cell of the State or the Trial Court, as the case may be. Overall responsibility of implementation of all witness protection orders passed by the Competent Authority shall lie with the Commissioner of Police/Senior Superintendent of Police within their respective jurisdictions. However the Witness Protection Order passed by the Competent Authority for change of identity and/or relocation shall be implemented by the Director General of Police with the approval of the Department of Home Affairs, Government of Punjab.
 - (i) Upon passing of a Witness Protection Order, the Witness Protection Cell shall file a monthly follow-up report before the Competent Authority.
 - (j) In case, at any time, the Competent Authority is satisfied that –
 - (i) There is a need to revise the Witness Protection Order; OR
 - (ii) An application has been received requesting for a revision of the Witness Protection Order; OR
 - (iii) The trial has been completed;

a fresh Threat Analysis Report may be called by the Competent Authority.

7. TYPES OF PROTECTION MEASURES:

The witness protection measures ordered shall be proportionate to the threat and shall be for a specific duration not exceeding three months at a time. They may include:

- (a) Ensuring that witness and accused do not come face to face during investigation or trial;
- (b) Monitoring of mail and telephone calls;
- (c) Arrangement with the telephone company to change the witness's telephone number or assign him or her an unlisted telephone number;
- (d) Installation of security devices in the witness's home such as security doors, CCTVs, alarms, fencing etc;
- (e) Concealment of identity of the witness by referring to him/her with the changed name or alphabet;
- (f) Emergency contact persons for the witness;
- (g) Close protection, regular patrolling around the witness's house;
- (h) Temporary change of residence to a relative's house or a nearby city/town/place;
- (i) Escort to and from the court and provision of Government vehicle or a State funded conveyance for the date of hearing;
- (j) Holding of in-camera trials;
- (k) Allowing a support person to remain present during recording of statement and deposition;
- (l) Usage of specially designed vulnerable witness court rooms which have special arrangements like live video links, one way mirrors and screens apart from separate passages for witnesses and accused, with option to modify the image of face of the witness and to modify the audio feed of the witness' voice, so that he/she is not identifiable;

- (m) Ensuring expeditious recording of deposition during trial on day to day basis without adjournments;
- (n) Awarding time to time periodical financial aids/grants to the witness from Witness Protection Fund for the purpose of re-location, sustenance or starting a new vocation/profession, if desired;
- (o) Any other form of protection measures considered necessary.

8. **MONITORING AND REVIEW:**

Once the protection order is passed, the Competent Authority would monitor its implementation and can review the same in terms of follow-up reports received in the matter.

However, the Competent Authority shall review the Witness Protection Order on a quarterly basis based on the monthly follow up report submitted by the Witness Protection Cell.

PART III

9. **PROTECTION OF IDENTITY:**

- (a) During the course of investigation or trial of any serious offence, an application for seeking identity protection can be filed in the prescribed form before the Competent Authority through its Member Secretary.
- (b) Upon receipt of the application, the Member Secretary of the Competent Authority shall call for the Threat Analysis Report. The Competent Authority shall examine the witness or his family members or any other person it deem fit to ascertain whether there is necessity to pass an identity protection order.
- (c) During the course of hearing of the application, the identity of the witness shall not be revealed to any other person, which is likely to lead to the witness identification. The Competent Authority can thereafter, dispose of the application as per material available on record.
- (d) Once, an order for protection of identity of witness is passed by the Competent Authority, it shall be the responsibility of the Witness Protection Cell to ensure

that identity of such witness/his or her family member including name/parentage/occupation/address/digital footprint are fully protected.

- (e) As long as identity of any witness is protected under an order of the Competent Authority, the Witness Protection Cell shall provide details of persons who can be contacted by the witness in case of emergency.

PART IV

10. CHANGE OF IDENTITY:

- (a) In appropriate cases, where there is a request from the witness for change of identity and based on the Threat Analysis Report, a decision can be taken for conferring a new identity to the witness by the Competent Authority.
- (b) Conferring new identities includes new name /profession /parentage and providing supporting documents acceptable by the Government Agencies. The new identities should not deprive the witness from existing educational /professional /property rights.

PART V

11. RELOCATION OF WITNESS:

- (a) In appropriate cases, where there is a request from the witness for relocation and based on the Threat Analysis Report, a decision can be taken for relocation of the witness by the Competent Authority.
- (b) The Competent Authority may pass an order for witness relocation to a safer place within the State of Punjab keeping in view the safety, welfare and wellbeing of the witness or his /her family members. The expenses shall be borne from the Witness Protection Fund.

PART VI

12. WITNESSES TO BE APPRISED OF THE SCHEME:

The Department of Home Affairs, Government of Punjab and the Punjab Police shall give wide publicity to this scheme. The Investigating Officer and the Court shall inform the witnesses about the existence of "Witness Protection Scheme, 2025" and its salient features.

13. CONFIDENTIALITY AND PRESERVATION OF RECORDS:

- (a) All stakeholders including the Police, the Prosecution Department, Court Staff, Lawyers from both sides, shall maintain full confidentiality and shall ensure that under no circumstance, any record, document or information in relation to the proceedings under this scheme shall be share with any person in any manner except with the trial Court, Appellate Court and that too, on a written order.
- (b) All the records pertaining to proceedings under this Scheme shall be preserved till such time the related trial or appeal thereof is pending before a Court of Law. After one year of disposal of the last Court proceedings, the hard copy of the records can be weeded out by the Competent Authority after preserving the scanned soft copies of the same.

14. RECOVERY OF EXPENSES:

In case the witness has lodged a false complaint, the Competent Authority shall initiate proceedings for recovery of the expenditure incurred from the Witness Protection Fund.

15. REVIEW:

In case the witness or the police authorities are aggrieved by the decisions of the Competent Authority, a Review Application may be filed within 15 days of passing of the order by the competent authority.

Dated, Chandigarh 19.02.2025

Sd/-
(Administrative Secretary)
Department of Home Affairs,
Government of Punjab, Chandigarh.

Punjab Witness Protection Scheme, 2025

Witness Protection Application

Under

Punjab Witness Protection Scheme, 2025

**Before,
The Competent Authority,**

(To be filed in duplicate)

Application For:

1. **Witness Protection:**
2. **Witness Identity Protection:**
3. **New identity:**
4. **Witness Relocation:**

1.	Particulars of the Witness (Fill in Capital): 1) Name 2) Age 3) Gender (Male/Female/Other) 4) Father's/Mother's Name 5) Residential Address 6) Name and other details of familymembers of the witness who are receiving or perceiving threats 7) Contact details (Mobile/e-mail)
2.	Particulars of Criminal matter: 1) FIR No. 2) Under Sections 3) Police Station 4) District 5) D.D. No. (in case FIR not yet registered) 6) Cr. Case No. (in case of private complaint)	
3.	Particulars of the Accused (if available/known): 1) Name 2) Address 3) Phone Number 4) E-mail ID	

4.	Name & other particulars of the person giving/suspected of giving threats	
5.	Nature of threat perception. Please give brief details of threat received or perceived in the matter with specific date, place, mode and words used	
6.	Type of witness protection measures prayed by/for the witness	
7.	Details of Interim/ urgent Witness Protection needs, if required	

- Applicant/Witness can use extra sheets for giving additional information.

(Full Name with Signatures)

Dated:

Place:

UNDERTAKING

1. I undertake that I shall fully cooperate with the Competent Authority and the Department of Home Affairs, Government of Punjab and the Witness Protection Cell.
2. I certify that the information provided by me in this Application is true and correct to the best of my knowledge and belief.
3. In case, any information given by me in this Application is found to be false, I undertake to refund all expenses incurred on me from the State Witness Protection Fund, and in default thereof the Competent Authority under the Scheme may take all steps to recover such expenses from me.

(Full Name with Signatures)

Dated:

Place: